

Union Calendar No. 173

106TH CONGRESS }
1st Session

HOUSE OF REPRESENTATIVES

{ REPORT
106-288

R E P O R T

ON THE

REVISED SUBALLOCATION OF BUDGET
ALLOCATIONS FOR FISCAL YEAR 2000

together with

ADDITIONAL VIEWS

SUBMITTED BY MR. YOUNG OF FLORIDA, CHAIRMAN,
COMMITTEE ON APPROPRIATIONS



AUGUST 4, 1999.—Committed to the Committee of the Whole House on
the State of the Union and ordered to be printed

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LETTER OF SUBMITTAL

HOUSE OF REPRESENTATIVES,
COMMITTEE ON APPROPRIATIONS,
Washington, DC, August 4, 1999.

Hon. J. DENNIS HASTERT,
The Speaker, U.S. House of Representatives,
Washington, DC.

DEAR MR. SPEAKER: By direction of the Committee on Appropriations of July 30, 1999, I submit herewith the Committee's report on the revised suballocation of budget allocations.

This revised suballocation is necessary to proceed with development of the remaining regular appropriations bills for fiscal year 2000 and several conference agreements. Also this suballocation accommodates the increased allocation the Committee received due to the reporting of the Commerce, Justice, State, and Judiciary Appropriations Bill.

Sincerely,

C. W. BILL YOUNG,
Chairman.

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| 106TH CONGRESS } <i>1st Session</i> | HOUSE OF REPRESENTATIVES | { REPORT 106-288 |
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REPORT ON THE REVISED SUBALLOCATION OF BUDGET ALLOCATIONS FOR FISCAL YEAR 2000

AUGUST 4, 1999.—Committed to the Committee of the Whole House on the State
of the Union and ordered to be printed

Mr. YOUNG of Florida, from the Committee on Appropriations,
submitted the following

REPORT

REPORT ON THE REVISED SUBALLOCATION OF BUDGET ALLOCATIONS FOR FISCAL YEAR 2000

The Committee on Appropriations submits the following report
on the revised suballocation of budget totals for fiscal year 2000
pursuant to sections 302 and 314 of the Congressional Budget Act
of 1974.

REVISED SUBALLOCATIONS TO SUBCOMMITTEES,
FISCAL YEAR 2000 BUDGET AUTHORITY AND OUTLAYS
[In millions of dollars]

| Subcommittee | Discretionary | Mandatory | Total |
|---|---------------|-----------|---------|
| Agriculture, Rural Development, Food and Drug | | | |
| Administration: | | | |
| Budget authority..... | 13,882 | 50,295 | 64,177 |
| Outlays..... | 14,346 | 33,088 | 47,434 |
| Commerce-Justice-State-Judiciary: | | | |
| Budget authority..... | 35,774 | 523 | 36,297 |
| Outlays..... | 34,907 | 529 | 35,436 |
| Defense: | | | |
| Budget authority..... | 267,692 | 209 | 267,901 |
| Outlays..... | 259,130 | 209 | 259,339 |
| District of Columbia: | | | |
| Budget authority..... | 453 | ..... | 453 |
| Outlays..... | 448 | ..... | 448 |
| Energy and Water Development: | | | |
| Budget authority..... | 20,190 | ..... | 20,190 |
| Outlays..... | 20,140 | ..... | 20,140 |
| Foreign Operations: | | | |
| Budget authority..... | 12,625 | 44 | 12,669 |
| Outlays..... | 13,168 | 44 | 13,212 |
| Interior: | | | |
| Budget authority..... | 13,888 | 59 | 13,947 |
| Outlays..... | 14,354 | 83 | 14,437 |
| Labor, Health and Human Services, and Education: | | | |
| Budget authority..... | 73,028 | 233,459 | 306,487 |
| Outlays..... | 75,108 | 233,644 | 308,752 |
| Legislative: | | | |
| Budget authority..... | 2,478 | 94 | 2,572 |
| Outlays..... | 2,484 | 94 | 2,578 |

REVISED SUBALLOCATIONS TO SUBCOMMITTEES,
FISCAL YEAR 2000 BUDGET AUTHORITY AND OUTLAYS
Continued
[In millions of dollars]

| Subcommittee | Discretionary | Mandatory | Total |
|-------------------------------------|---------------|-----------|---------|
| Military Construction: | | | |
| Budget authority..... | 8,374 | ..... | 8,374 |
| Outlays..... | 8,775 | ..... | 8,775 |
| Transportation: | | | |
| Budget authority..... | 12,400 | 721 | 13,121 |
| Outlays..... | 43,445 | 717 | 44,162 |
| Treasury-Postal Service: | | | |
| Budget authority..... | 13,706 | 14,385 | 28,091 |
| Outlays..... | 14,115 | 14,394 | 28,509 |
| VA-HUD-Independent Agencies: | | | |
| Budget authority..... | 68,633 | 21,319 | 89,952 |
| Outlays..... | 82,045 | 21,136 | 103,181 |
| Reserve: | | | |
| Budget authority..... | ..... | ..... | ..... |
| Outlays..... | ..... | ..... | ..... |
| Grand total: | | | |
| Budget authority..... | 543,123 | 321,108 | 864,231 |
| Outlays..... | 582,465 | 303,938 | 886,403 |

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FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(a)(1)(b) of rule XIII of the House of Representatives, the results of each rollcall vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLLCALL NO. 1

Date: July 30, 1999.

Measure: Report on the Revised Suballocation of Budget Allocations for FY 2000.

Motion by: Mr. Young.

Description of motion: To amend the section 302(b) suballocations by decreasing the Labor, Health and Human Services, and Education Subcommittee by \$3.7 billion and \$2.881 billion in budget authority and outlays, by increasing the VA, HUD, and Independent Agencies Subcommittee by \$3.7 billion and \$3.436 billion in budget authority and outlays, and by decreasing Reserve by \$555 million in outlays.

Results: Adopted 26 yeas to 25 nays.

Members Voting Yea

Mr. Aderholt
Mr. Callahan
Mr. Cunningham
Mr. DeLay
Mr. Frelinghuysen
Ms. Granger
Mr. Hobson
Mr. Istook
Mr. Kingston
Mr. Knollenberg
Mr. Kolbe
Mr. Latham
Mr. Lewis
Mr. Miller
Mr. Nethercutt
Mr. Packard
Mr. Porter
Mr. Regula
Mr. Rogers
Mr. Skeen
Mr. Taylor
Mr. Walsh
Mr. Wamp
Mr. Wicker
Mr. Wolf
Mr. Young

Members Voting Nay

Mr. Boyd
Mr. Clyburn
Mr. Cramer
Ms. DeLauro
Mr. Edwards
Mr. Farr
Mr. Hinchey
Mr. Hoyer
Mr. Jackson
Ms. Kaptur
Ms. Kilpatrick
Mrs. Lowey
Mrs. Meek
Mr. Mollohan
Mr. Moran
Mr. Murtha
Mr. Obey
Mr. Olver
Mr. Pastor
Ms. Pelosi
Mr. Price
Ms. Roybal-Allard
Mr. Sabo
Mr. Serrano
Mr. Visclosky

ADDITIONAL VIEWS

The 302(b) allocations in this report will require deep cuts in the Commerce, Justice, State, and Judiciary and the VA, HUD, and Independent Agencies Subcommittees. For example, in the VA/ HUD bill reported by the committee, housing and urban development programs are cut \$945 million below the FY 1999 level (after removing the effects of one-time rescissions and offsets), while NASA is cut \$1 billion below FY 1999.

However, the 302(b) allocation is much worse for the Labor HHS and Education Subcommittee where devastating and totally unrealistic cuts will need to be made due to this allocation.

The Committee's proposed 302(b) allocation cuts another \$4.046 billion in BA and \$2.881 billion in Outlays out of the already reduced Labor HHS allocation. This reduces the Labor HHS allocation from \$77.1 billion to \$73.0 billion in BA, and from \$77.989 billion to \$75.1 billion in Outlays. Since the Committee's first 302(b) allocation, the Labor HHS allocation has been cut by \$5.1 billion in BA and \$3.8 billion in Outlays.

The new Labor HHS allocation is $-\$16.2$ billion (-18%) below a hard freeze and $-\$18.6$ billion (-20%) below the President's Budget in BA. However, the outlay situation is worse and is well below the amount needed to spend the BA. If the Committee spent its \$73.0 billion BA allocation by cutting all programs in the bill by 18% below a freeze, the bill would be \$6.7 billion over the outlay allocation of \$75.1 billion. If all programs were cut by the same percentage to keep the bill within the outlay allocation, the across-the-board reduction would need to be a -32% cut.

[In billions of dollars]

| | 1999 enacted | 2000 freeze | 2000 current svcs | 2000 President | House 302(b) | Senate 302(b) | House v freeze |
|---------------|-----------------|----------------|-------------------------|-------------------|-----------------|------------------|-------------------|
| BA | 83.608 | 89.190 | 91.282 | 91.583 | 73.028 | 80.445 | -16.162 |
| Outlays | 83.964 | 86.073 | 87.632 | 87.378 | 75.108 | 81.061 | -10.965 |

Some of the potential impacts of a 32% across-the-board BA reduction would be:

Education spending would be cut by \$10.7 billion, the Labor Department would be cut by \$3.5 billion, and HHS would be cut by \$11.6 billion.

Approximately 3.8 million students would be denied services under Title I, Grants to LEAs ($-\$2.5$ billion)

The Federal contribution under Special Education State Grants would be cut by $-\$234$ per child, and the Federal share of the excess cost would drop from 10% to 6%. ($-\$1.4$ billion) (The House passed a resolution (413-2) to support full funding for IDEA.)

The Pell grant maximum award would be cut by \$650 to \$2,475. (–\$2.5 billion cut). (The House passed a resolution (397–13) to support increasing the maximum grant by \$400 next year.)

Nearly 10,000 teachers would be laid off under the Class Size Reduction program (–\$384 million)

About 254,000 fewer youth would be served in TRIO (–\$192 million)

There would be a 32% reduction in the Federal per child contribution under Impact Aid (–\$276 million)

Safe and Drug Free Schools grants to 15,000 school districts would be one-third below the 1999 level (–\$141 million)

Approximately 450 schools with After School awards would have their grants cut by \$140,000 each, resulting in 110,000 fewer children served (–\$64 million)

NIH would have to cut all grants and institutes by nearly one-third or eliminate all new grants (–\$5.0 billion)

About 300,000 disadvantaged children would be eliminated from Head Start (–\$1.5 billion)

Some 96,000 child care slots for working poor families would be eliminated under the Child Care and Development Block Grant program (–\$320 million)

1.6 million households would be eliminated from the Low Income Home Energy Assistance Program (–\$352 million)

About 85 million fewer meals for the elderly through the Meals on Wheels and congregate meals programs supported by the Administration on Aging (–\$282 million)

112,000 fewer drug and alcohol treatment slots under the Substance Abuse Block Grant (–\$507 million)

32% reduction in Ryan White AIDS assistance for cities, states, and for drug purchase programs (–\$452 million)

\$1.6 billion cut in job training, including:

22,000 fewer youth served in Job Corps, and approximately 38 centers would be closed (–\$370 million)

237,000 fewer laid off workers would receive assistance under the Dislocated Workers Program (–\$450 million)

200,000 fewer summer jobs and training for disadvantaged youth (–\$320 million)

10,700 fewer OSHA consultation visits and inspections that improve workplace safety (–\$114 million)

130,000 pension inquiries would not be responded to by the Pension and Welfare Benefits Administration (–\$29 million)

IMPACT OF A 32% ACROSS THE BOARD CUT LABOR-HHS-EDUCATION DISCRETIONARY

[In millions of dollars BA]

| | 1999 | – 32% cut | Program impacts |
|---------------------------------------|--------|-----------|-------------------|
| Labor | 10,891 | – 3,485 | |
| HHS | 36,171 | – 11,575 | |
| Education | 33,470 | – 10,710 | Cut in education. |
| Total, Labor-HHS-Education | 89,125 | – 28,520 | |
| LABOR | | | |
| Training and employment service | 5,022 | – 1,607 | |

IMPACT OF A 32% ACROSS THE BOARD CUT LABOR-HHS-EDUCATION DISCRETIONARY—Continued

[In millions of dollars BA]

| | 1999 | – 32% cut | Program impacts |
|---------------------------------------|--------|-----------|--|
| Job corps | 1,157 | – 370 | – 22,000 fewer youth served. |
| Dislocated workers | 1,405 | – 450 | – 236,632 laid off workers denied services. |
| Youth training (summer jobs) | 1,001 | – 320 | – 208,000 fewer summer jobs. |
| HHS | | | |
| NIH | 15,612 | – 4996 | Deep cuts across all grants and institutes, and elimination of all new grants. |
| LIHEAP | 1,100 | – 352 | – 1,600,000 households cut off. |
| Child Care block grant | 1,000 | – 320 | – 96,000 fewer child care slots. |
| Head Start | 4,660 | – 1,491 | – 300,000 kids denied services. |
| Substance abuse block grant | 1,585 | – 507 | – 112,000 fewer drug and alcohol treatment slots. |
| Ryan White AIDS | 1,411 | – 452 | 32% reduction in assistance to cities, states, and drug purchase program. |
| EDUCATION | | | |
| Class Size Reduction | 1,200 | – 384 | – 9,874 teachers laid off. |
| Title I, Grants to LEAs | 7,673 | – 2,455 | – 3,777,477 students denied services. |
| Safe and Drug Free Schools | 441 | – 141 | One-third cut below 1999 to 15,000 school districts, ave. state cut \$2.7 million. |
| Impact Aid | 864 | – 276 | 32% reduction in the per child contribution. |
| Special education, state grants | 4,311 | – 1,380 | Cuts federal contribution by \$234 per child, drops from 10% to 6% of excess cost. |
| Pell grants | 7,704 | – 2,465 | |
| Pell maximum grant | 3,125 | – 650 | – \$650 reduction in the maximum award. |
| TRIO | 600 | – 192 | – 254,000 students denied services. |
| After school | 200 | – 64 | 458 schools have their grants cut by \$140,000; – 110,000 fewer children served. |

Notes:

– \$11.0 billion outlay cut below a freeze would require a – \$28.6 billion BA cut at the normal 39% outlay rate.
– \$28.1 billion BA cut below the 1999 freeze level of \$89.1 billion is a 32% cut.

DAVE OBEY.

